

# Municipal Employees' Retirement System of Michigan

Annual Actuarial Valuation Report December 31, 2018 - Lathrup Vlg City of (6311)





Spring, 2019

Lathrup Vlg City of

In care of: Municipal Employees' Retirement System of Michigan 1134 Municipal Way Lansing, Michigan 48917

This report presents the results of the Annual Actuarial Valuation, prepared for Lathrup Vlg City of (6311) as of December 31, 2018. The report includes the determination of liabilities and contribution rates resulting from the participation in the Municipal Employees' Retirement System of Michigan ("MERS"). This report contains the minimum actuarially determined contribution requirement, in alignment with the MERS Plan Document, Actuarial Policy, and the Michigan Constitution and governing statutes. Lathrup Vlg City of is responsible for the employer contributions needed to provide MERS benefits for its employees and former employees.

The purposes of this valuation are to:

- Measure funding progress as of December 31, 2018,
- Establish contribution requirements for the fiscal year beginning July 1, 2020,
- Provide information regarding the identification and assessment of risk,
- Provide actuarial information in connection with applicable Governmental Accounting Standards Board (GASB) statements, and
- Provide information to assist the local unit of government with state reporting requirements.

This valuation assumed the continuing ability of the plan sponsor to make the contributions necessary to fund this plan. A determination regarding whether or not the plan sponsor is actually able to do so is outside our scope of expertise and was not performed.

The findings in this report are based on data and other information through December 31, 2018. The valuation was based upon information furnished by MERS concerning Retirement System benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal reasonability and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by MERS.

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The Municipal Employees' Retirement Act, PA 427 of 1984 and the MERS' Plan Document Article VI sec. 71 (1)(d), provides the MERS Board with the authority to set actuarial assumptions and methods after consultation with the actuary. As the fiduciary of the plan, MERS Retirement Board sets certain assumptions for funding and GASB purposes. These assumptions are checked regularly through a comprehensive study, called an Experience Study. The most recent study was completed in 2015, as prepared by the prior actuary, and is the basis of the assumptions and methods currently in place. **At the February 28, 2019 board meeting, the MERS Retirement Board adopted new economic assumptions effective with the December 31, 2019 annual actuarial valuation, which will impact contributions beginning in 2021.** An illustration of the potential impact is found in this report.

The Michigan Department of Treasury provides required assumptions to be used for purposes of Public Act 202 reporting. These assumptions are for reporting purposes only and do not impact required contributions. Please refer to the State Reporting page found at the end of this report for information for this filing.

For a full list of all the assumptions used, please refer to the division-specific assumptions described in table(s) in this report, and to the Appendix on the MERS website at: <u>http://www.mersofmich.com/Portals/0/Assets/Resources/AAV-Appendix/MERS-2018AnnualActuarialValuation-Appendix.pdf</u>.

#### The actuarial assumptions used for this valuation are reasonable for purposes of the measurement.

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge the information contained in this report is accurate and fairly presents the actuarial position of Lathrup Vlg City of as of the valuation date. All calculations have been made in conformity with generally accepted actuarial principles and practices, with the Actuarial Standards of Practice issued by the Actuarial Standards Board, and with applicable statutes.

David T. Kausch, Rebecca L. Stouffer, and Mark Buis are members of the American Academy of Actuaries. These actuaries meet the Academy's Qualification Standards to render the actuarial opinions contained herein. The signing actuaries are independent of the plan sponsor. GRS maintains independent consulting agreements with certain local units of government for services unrelated to the actuarial consulting services provided in this report.

The Retirement Board of the Municipal Employees' Retirement System of Michigan confirms that the System provides for payment of the required employer contribution as described in Section 20m of Act No. 314 of 1965 (MCL 38.1140m).

This information is purely actuarial in nature. It is not intended to serve as a substitute for legal, accounting or investment advice.



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This report was prepared at the request of the MERS Retirement Board and may be provided only in its entirety by the municipality to other interested parties (MERS customarily provides the full report on request to associated third parties such as the auditor for the municipality). GRS is not responsible for the consequences of any unauthorized use. This report should not be relied on for any purpose other than the purposes described herein. Determinations of financial results, associated with the benefits described in this report, for purposes other than those identified above may be significantly different.

If you have reason to believe that the plan provisions are incorrectly described, that important plan provisions relevant to this valuation are not described, that conditions have changed since the calculations were made, that the information provided in this report is inaccurate or is in anyway incomplete, or if you need further information in order to make an informed decision on the subject matter in this report, please contact your Regional Manager at 1.800.767.MERS (6377).

Sincerely,

David To Fausch

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# **Executive Summary**

## **Funded Ratio**

The funded ratio of a plan is the percentage of the dollar value of the actuarial accrued liability that is covered by the actuarial value of assets. While funding ratio may be a useful plan measurement, understanding a plan's funding trend may be more important than a particular point in time. Refer to Table 7 to find a history of this information.

	12/31/2018	12/31/2017
Funded Ratio*	78%	81%

\* Reflects assets from Surplus divisions, if any.

There has been a change in actuary and actuarial software since the December 31, 2017 valuation. Throughout this report are references to valuation results generated prior to the 2018 valuation date. Results prior to 2018 were received directly from the prior actuary or extracted from the previous valuation system by MERS's technology service provider.



## **Required Employer Contributions:**

Your required employer contributions are shown in the following table. Employee contributions, if any, are in addition to the employer contributions. Changes to the actuarial assumptions and methods based on the 2015 Experience Study are phased-in over a 5-year period. This valuation reflects the fourth year of the phase-in.

Your minimum required contribution is the amount in the "Phase-in" columns. By default, MERS will invoice you the phased-in contribution amount, but strongly encourages you to contribute more than the minimum required contribution. If you requested and have been billed using No Phase-in rates, your 2019 rates will continue to use the No Phase-in method. If you have been billed using the Phased-in rates and wish to change to rates based on No Phase-in, please contact MERS.

		Percentage	e of Payroll		Monthly \$ Based on Projected Payroll				
	Phase-in	No Phase-in	Phase-in	No Phase-in	Phase-in	No Phase-in	Phase-in	No Phase-in	
Valuation Date:	12/31/2018	12/31/2018	12/31/2017	12/31/2017	12/31/2018	12/31/2018	12/31/2017	12/31/2017	
	July 1,	July 1,	July 1,	July 1,	July 1,	July 1,	July 1,	July 1,	
Fiscal Year Beginning:	2020	2020	2019	2019	2020	2020	2019	2019	
Division									
01 - Gnrl	-	-	-	-	\$ 10,027	\$ 10,131	\$ 8,393	\$ 8,601	
02 - Police	-	-	-	-	0	0	0	0	
10 - NonUnion	-	-	-	-	7,133	7,306	5,722	6,068	
11 - Non Union hired after 1/1/08	-	-	-	-	0	0	0	0	
21 - Patrol	-	-	-	-	1,608	1,789	2,369	2,731	
Municipality Total					\$ 18,768	\$ 19,226	\$ 16,484	\$ 17,400	

Employee contribution rates:

	Employee Contribution Rate				
Valuation Date:	12/31/2018	12/31/2017			
Division					
01 - Gnrl	6.00%	6.00%			
02 - Police	3% < ; 5% >	3% < ; 5% >			
10 - NonUnion	5.00%	5.00%			
11 - Non Union hired after 1/1/08	5.00%	5.00%			
21 - Patrol	6.98%	6.98%			



The employer may contribute more than the minimum required contributions, as these additional contributions will earn investment income and may result in lower future contribution requirements. Employers making contributions in excess of the minimum requirements may elect to apply the excess contribution immediately to a particular division, or segregate the excess into one or more of what MERS calls "Surplus" divisions. An election in the first case would immediately reduce any unfunded accrued liability and lower the amortization payments throughout the remaining amortization period. An election to set up Surplus divisions would not immediately lower future contributions, however the assets from the Surplus division could be transferred to an unfunded division in the future to reduce the unfunded liability in future years, or to be used to pay all or a portion of the minimum required contribution in a future year. For purposes of this report, the assets in any Surplus division have been included in the municipality's total assets, unfunded accrued liability and funded status, however, these assets are not used in calculating the minimum required contribution.

#### MERS strongly encourages employers to contribute more than the minimum contribution shown above.

Assuming that experience of the plan meets actuarial assumptions:

• To accelerate to a 100% funding ratio in 10 years, estimated monthly employer contributions for the fiscal year beginning in 2020 for the entire employer would be \$23,154, instead of \$19,226.

#### How and Why Do These Numbers Change?

In a defined benefit plan contributions vary from one annual actuarial valuation to the next as a result of the following:

- Changes in benefit provisions (see Table 2)
- Changes in actuarial assumptions and methods (see the Appendix)
- Experience of the plan (investment experience and demographic experience); this is the difference between actual experience of the plan and the actuarial assumptions.

## **Comments on Investment Rate of Return Assumption**

A defined benefit plan is funded by employer contributions, participant contributions, and investment earnings. Investment earnings have historically provided **more than half** of the funding. The larger the share of benefits being provided from investment returns, the smaller the required contributions, and vice versa. Determining the contributions required to prefund the promised retirement benefits requires an assumption of what investment earnings are expected to add to the fund over a long period of time. This is called the **Investment Return Assumption**.

The MERS Investment Return Assumption is **7.75%** per year. This, along with all of our other actuarial assumptions, is reviewed at least every five years in an Experience Study that compares the assumptions used against actual experience and recommends adjustments if necessary. If your municipality would like to explore contributions at lower assumed investment return assumptions, please review the "what if" projection scenarios later in this report.



## **Assumption Change in 2019**

At the February 28, 2019 board meeting, the MERS Retirement Board adjusted key economic assumptions. These assumptions, in particular the investment return assumption, have a significant effect on a plan's required contribution and funding level. Historically low interest rates, along with high equity market valuations, have led to reductions in projected returns for most asset classes. This has resulted in a Board adopted reduction in the investment rate of return assumption to 7.35%, effective with the December 31, 2019 valuation first impacting 2021 contributions. The Board also changed the assumed rate of wage inflation from 3.75% to 3.00%, with the same effective date. This report includes a "What If" scenario of 7.35%/3.00% in order to show the potential impact of this assumption change.

## **Comments on Asset Smoothing**

To avoid dramatic spikes and dips in annual contribution requirements due to short term fluctuations in asset markets, MERS applies a technique called **asset smoothing**. This spreads out each year's investment gains or losses over the prior year and the following four years. This smoothing method is used to determine your actuarial value of assets (valuation assets), which is then used to determine both your funded ratio and your required contributions. The (smoothed) **actuarial rate of return for 2018 was 3.80%**, **while the actual market rate of return was (4.12)%**. To see historical details of the market rate of return, compared to the smoothed actuarial rate of return, refer to this report's Appendix, or view the "<u>How Smoothing Works</u>" video on the <u>Defined Benefit resource page</u> of the MERS website.

As of December 31, 2018 the actuarial value of assets is 110% of market value due to asset smoothing. This means that meeting the actuarial assumption in the next few years will require average annual market returns that exceed the 7.75% investment return assumption, or contribution requirements will continue to increase.

If the December 31, 2018 valuation results were based on market value instead of actuarial value:

- The funded percent of your entire municipality would be 72% (instead of 78%); and
- Your total employer contribution requirement for the fiscal year starting July 1, 2020 would be \$281,412 (instead of \$230,712)

# Alternate Scenarios to Estimate the Potential Volatility of Results ("What If Scenarios")

The calculations in this report are based on assumptions about long-term economic and demographic behavior. These assumptions will never materialize in a given year, except by coincidence. Therefore the results will vary from one year to the next. The volatility of the results depends upon the characteristics of the plan. For example:

- Open divisions that have substantial assets compared to their active employee payroll will have more volatile employer contribution rates due to investment return fluctuations.
- Open divisions that have substantial accrued liability compared to their active employee payroll will have more volatile employer contribution rates due to demographic experience fluctuations.
- Small divisions will have more volatile contribution patterns than larger divisions because statistical fluctuations are relatively larger among small populations.
- Shorter amortization periods result in more volatile contribution patterns.



Many assumptions are important in determining the required employer contributions. In the following table, we show the impact of varying the Investment Return assumption and the Wage Inflation assumption. Lower investment returns would result in higher required employer contributions, and vice-versa. Lower wage inflation generally results in lower required employer contributions as a dollar amount in the long run, and vice versa.

The relative impact of each economic scenario below will vary from year to year, as the participant demographics change. The impact of each scenario should be analyzed for a given year, not from year to year. The results in the table are based on the December 31, 2018 valuation, and are for the municipality in total, not by division. These results do not reflect a 5-year phase in of the impact of the new actuarial assumptions.

It is important to note that calculations in this report are mathematical estimates based upon assumptions regarding future events, which may or may not materialize. Actuarial calculations can and do vary from one valuation to the next, sometimes significantly depending on the group's size. Projections are not predictions. Future valuations will be based on actual future experience.

The Retirement Board has adopted a change to the Investment Return Assumption from 7.75% to 7.35%, and the wage inflation from 3.75% to 3.00%. This change will be effective in the December 31, 2019 valuation which will impact the Fiscal Year 2021 contribution. The scenario shown using these assumptions as of December 31, 2018 is illustrative only. The actual impact of this change when reflected in the 2019 valuation will be different.

	A	Assumed Future An	nua	al Smoothed Rate of	Inv	vestment Return
		Lower Future	Adopted 2019			Valuation
12/31/2018 Valuation Results	4	Annual Returns		Assumption		Assumptions
Investment Return Assumption		5.75%		7.35%		7.75%
Wage Increase Assumption		3.75%		3.00%	3.75%	
Accrued Liability	\$	10,004,116	\$	8,518,774	\$	8,252,564
Valuation Assets <sup>1</sup>	\$	6,465,340	\$	6,465,340	\$	6,465,340
Unfunded Accrued Liability	\$	3,538,776	\$	2,053,434	\$	1,787,224
Funded Ratio		65%		76%		78%
Monthly Normal Cost	\$	5,451	\$	2,542	\$	2,554
Monthly Amortization Payment	\$	26,787	\$	16,182	\$	13,388
Total Employer Contribution <sup>2</sup>	\$	32,238	\$	21,515	\$	19,226

<sup>1</sup> The Valuation Assets include assets from Surplus divisions, if any.



<sup>&</sup>lt;sup>2</sup> If assets exceed accrued liabilities for a division, the division may have an overfunding credit to reduce the division's employer contribution requirement. If the overfunding credit is larger than the normal cost, the division's full credit is included in the municipality's amortization payment above but the division's total contribution requirement is zero. This can cause the displayed normal cost and amortization payment to not add up to the displayed total employer contribution.

## **Projection Scenarios**

The next two pages show projections of the plan's funded ratio and computed employer contributions under the actuarial assumptions used in the valuation and alternate economic scenarios. All three projections take into account the past investment losses that will continue to affect the actuarial rate of return in the short term.

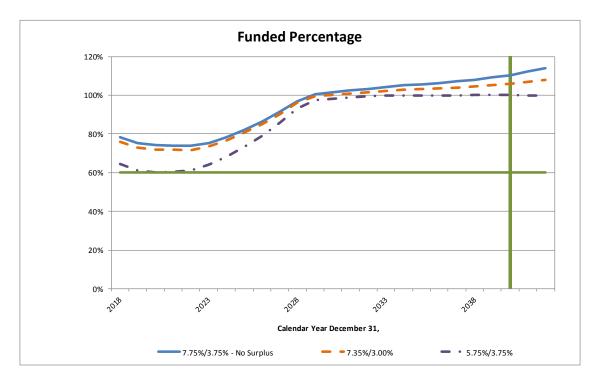
The 7.75%/3.75% scenario provides an estimate of computed employer contributions based on current actuarial assumptions, and a projected 7.75% market return. The other two scenarios may be useful if the municipality chooses to budget more conservatively, and make contributions in addition to the minimum requirements. The 7.35%/3.00% and 5.75%/3.75% projections provide an indication of the potential required employer contribution if these assumptions were met over the long-term.



Valuation	Fiscal Year						Com	outed Annual
Year Ending	Beginning	Actu	Actuarial Accrued			Funded	E	mployer
12/31	7/1		Liability	Valu	uation Assets <sup>2</sup>	Percentage	Contribution	
7.75% <sup>1</sup> /3.75	%							
NO 5-YEAR	PHASE-IN							
2018	2020	\$	8,252,564	\$	6,465,340	78%	\$	230,712
2019	2021	\$	8,230,000	\$	6,200,000	75%	\$	280,000
2020	2022	\$	8,280,000	\$	6,150,000	74%	\$	320,000
2021	2023	\$	8,320,000	\$	6,160,000	74%	\$	375,000
2022	2024	\$	8,370,000	\$	6,180,000	74%	\$	459,000
2023	2025	\$	8,400,000	\$	6,330,000	75%	\$	476,000
7.35% <sup>1</sup> /3.00	%							
NO 5-YEAR	PHASE-IN							
2018	2020	\$	8,518,774	\$	6,465,340	76%	\$	258,180
2019	2021	\$	8,480,000	\$	6,170,000	73%	\$	308,000
2020	2022	\$	8,520,000	\$	6,120,000	72%	\$	349,000
2021	2023	\$	8,550,000	\$	6,130,000	72%	\$	406,000
2022	2024	\$	8,580,000	\$	6,150,000	72%	\$	495,000
2023	2025	\$	8,590,000	\$	6,310,000	73%	\$	509,000
5.75% <sup>1</sup> /3.75	%							
NO 5-YEAR	PHASE-IN							
2018	2020	\$	10,004,116	\$	6,465,340	65%	\$	386,856
2019	2021	\$	9,960,000	\$	6,070,000	61%	\$	458,000
2020	2022	\$	9,990,000	\$	5,990,000	60%	\$	522,000
2021	2023	\$	10,000,000	\$	6,050,000	61%	\$	606,000
2022	2024	\$	10,000,000	\$	6,110,000	61%	\$	742,000
2023	2025	\$	10,000,000	\$	6,400,000	64%	\$	760,000

<sup>1</sup> Represents both the interest rate for discounting liabilities and the future investment return assumption on the Market Value of assets.
 <sup>2</sup> Valuation Assets do not include assets from Surplus divisions, if any.

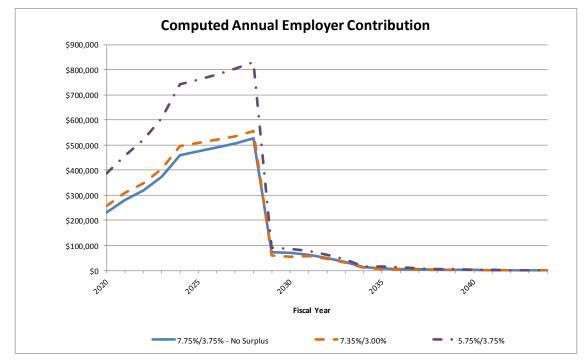




#### Notes:

All projected funded percentages are shown with no phase-in.

The green indicator lines have been added at 60% funded and 22 years following the valuation date for PA 202 purposes.



#### Notes:

All projected contributions are shown with no phase-in.



## Table 1: Employer Contribution Details For the Fiscal Year Beginning July 1, 2020

			En	nployer Contributio	ons <sup>1</sup>				
				Payment of the	Computed	Computed			Employee
	Total	Employee	Employer	Unfunded	Employer	Employer	Blended ER	Blended ER	Contribut.
	Normal	Contribut.	Normal	Accrued	Contribut. No	Contribut.	Rate No	Rate With	Conversion
Division	Cost	Rate	Cost	Liability <sup>4</sup>	Phase-In	With Phase-In	Phase-In <sup>5</sup>	Phase-In <sup>5</sup>	Factor <sup>2</sup>
Percentage of Payroll									
01 - Gnrl	0.00%	6.00%			-	-			
02 - Police	0.00%	3% < ; 5% >			-	-			
10 - NonUnion	16.59%	5.00%			-	-			
11 - Non Union hired after 1/1/08	0.00%	5.00%			-	-			
21 - Patrol	12.88%	6.98%			-	-			
Estimated Monthly Contribution <sup>3</sup>									
01 - Gnrl			\$0	\$ 10,131	\$ 10,131	\$ 10,027			
02 - Police			0	(3,017)	0	0			
10 - NonUnion			603	6,703	7,306	7,133			
11 - Non Union hired after 1/1/08			0	(267)	0	0			
21 - Patrol			1,951	(162)	1,789	1,608			
Total Municipality			\$ 2,554	\$ 13,388	\$ 19,226	\$ 18,768			
Estimated Annual Contribution <sup>3</sup>			\$ 30,648	\$ 160,656	\$ 230,712	\$ 225,216			

<sup>1</sup> The above employer contribution requirements are in addition to the employee contributions, if any.

<sup>2</sup> If employee contributions are increased/decreased by 1.00% of pay, the employer contribution requirement will decrease/increase by the Employee Contribution Conversion Factor. The conversion factor is usually under 1%, because employee contributions may be refunded at termination of employment, and not used to fund retirement pensions. Employer contributions will all be used to fund pensions.

<sup>3</sup> For divisions that are open to new hires, estimated contributions are based on projected fiscal year payroll. Actual contributions will be based on actual reported monthly pays, and will be different from the above amounts. For divisions that will have no new hires (i.e., closed divisions), invoices will be based on the above dollar amounts which are based on projected fiscal year payroll. See description of Open Divisions and Closed Divisions in the Appendix.

<sup>4</sup> Note that if the overfunding credit is larger than the normal cost, the full credit is shown above but the total contribution requirement is zero. This will cause the displayed normal cost and unfunded accrued liability contributions to not add across.

<sup>5</sup> For linked divisions, the employer will be invoiced the Computed Employer Contribution with Phase-in rate shown above for each linked division (a contribution rate for the open division; a contribution dollar for the closed-but-linked division), unless the employer elects to contribute the Blended Employer Contribution rate shown above, by contacting MERS at 800-767-MERS (6377).



Please see the Comments on Asset Smoothing in the Executive Summary of this report.



# **Table 2: Benefit Provisions**

## 01 - Gnrl: Closed to new hires

	2018 Valuation	2017 Valuation
Benefit Multiplier:	2.50% Multiplier (80% max)	2.50% Multiplier (80% max)
Normal Retirement Age:	60	60
Vesting:	10 years	10 years
Early Retirement (Unreduced):	55/25	55/25
Early Retirement (Reduced):	50/25	50/25
	55/15	55/15
Final Average Compensation:	3 years	3 years
Employee Contributions:	6.00%	6.00%
DC Plan for New Hires:	10/1/2013	10/1/2013
Act 88:	Yes (Adopted 1/24/2006)	Yes (Adopted 1/24/2006)

#### 02 - Police: Closed to new hires

	2018 Valuation	2017 Valuation
Benefit Multiplier:	2.50% Multiplier (80% max)	2.50% Multiplier (80% max)
Normal Retirement Age:	60	60
Vesting:	10 years	10 years
Early Retirement (Unreduced):	55/25	55/25
Early Retirement (Reduced):	50/25	50/25
	55/15	55/15
Final Average Compensation:	5 years	5 years
Employee Contributions:	3.00% under \$4,200; 5.00% over \$4,200	3% under \$4,200; 5% over \$4,200
DC Plan for New Hires:	10/1/2013	10/1/2013
Act 88:	Yes (Adopted 1/24/2006)	Yes (Adopted 1/24/2006)

#### **10** - NonUnion: Closed to new hires

	2018 Valuation	2017 Valuation
Benefit Multiplier:	2.50% Multiplier (80% max)	2.50% Multiplier (80% max)
Normal Retirement Age:	60	60
Vesting:	10 years	10 years
Early Retirement (Unreduced):	55/15	55/15
Early Retirement (Reduced):	50/25	50/25
Final Average Compensation:	3 years	3 years
Employee Contributions:	5.00%	5.00%
DC Plan for New Hires:	10/1/2013	10/1/2013
Act 88:	Yes (Adopted 1/24/2006)	Yes (Adopted 1/24/2006)



#### 11 - Non Union hired after 1/1/08: Closed to new hires

	2018 Valuation	2017 Valuation
Benefit Multiplier:	2.00% Multiplier (no max)	2.00% Multiplier (no max)
Normal Retirement Age:	60	60
Vesting:	10 years	10 years
Early Retirement (Unreduced):	55/25	55/25
Early Retirement (Reduced):	50/25	50/25
	55/15	55/15
Final Average Compensation:	5 years	5 years
Employee Contributions:	5.00%	5.00%
DC Plan for New Hires:	10/1/2013	10/1/2013
Act 88:	Yes (Adopted 1/24/2006)	Yes (Adopted 1/24/2006)

#### 21 - Patrol: Closed to new hires

	2018 Valuation	2017 Valuation
Benefit Multiplier:	2.80% Multiplier (80% max)	2.80% Multiplier (80% max)
Normal Retirement Age:	60	60
Vesting:	10 years	10 years
Early Retirement (Unreduced):	55/25	55/25
Early Retirement (Reduced):	50/25	50/25
	55/15	55/15
Final Average Compensation:	5 years	5 years
Employee Contributions:	6.98%	6.98%
DC Plan for New Hires:	10/1/2013	10/1/2013
Act 88:	Yes (Adopted 1/24/2006)	Yes (Adopted 1/24/2006)



# **Table 3: Participant Summary**

	2018	3 Va	luation	2017	' Va	aluation		2018 Valuat	ion
								Average	Average
			Annual			Annual	Average	Benefit	Eligibility
Division	Number		Payroll <sup>1</sup>	Number		Payroll <sup>1</sup>	Age	Service <sup>2</sup>	Service <sup>2</sup>
01 - Gnrl						· · ·			
Active Employees	0	\$	0	0	\$	0	0.0	0.0	0.0
Vested Former Employees	0		0	0		0	0.0	0.0	0.0
Retirees and Beneficiaries	8		220,841	8		220,841	64.6		
02 - Police									
Active Employees	0	\$	0	0	\$	0	0.0	0.0	0.0
Vested Former Employees	0		0	0		0	0.0	0.0	0.0
Retirees and Beneficiaries	5		125,185	5		125,185	70.4		
10 - NonUnion									
Active Employees	1	\$	90,510	1	\$	88,440	54.7	18.2	27.1
Vested Former Employees	1		5,791	1		5,790	54.7	6.8	10.8
Retirees and Beneficiaries	6		234,935	6		230,322	69.2		
11 - Non Union hired after 1/1/08									
Active Employees	0	\$	0	0	\$	0	0.0	0.0	0.0
Vested Former Employees	1		6,772	0		0	60.2	7.8	10.3
Retirees and Beneficiaries	0		0	0		0	0.0		
21 - Patrol									
Active Employees	4	\$	386,705	4	\$	416,213	48.8	16.9	16.9
Vested Former Employees	0		0	0		0	0.0	0.0	0.0
Retirees and Beneficiaries	1		35,804	1		35,804	70.2		
Total Municipality									
Active Employees	5	\$	477,215	5	\$	504,653	50.0	17.2	18.9
Vested Former Employees	2		12,563	1		5,790	57.5	7.3	10.6
Retirees and Beneficiaries	<u>20</u>		616,765	<u>20</u>		612,152	67.7		
Total Participants	27			26					

<sup>1</sup> Annual payroll for active employees; annual deferred benefits payable for vested former employees; annual benefits being paid for retirees and beneficiaries.

Descriptions can be found under Miscellaneous and Technical Assumptions in the Appendix.



# Table 4: Reported Assets (Market Value)

		2018 Valuation			2017 Valuation			on
	E	mployer and			E	mployer and		
Division		Retiree <sup>1</sup>		Employee <sup>2</sup>		Retiree <sup>1</sup>	E	imployee <sup>2</sup>
01 - Gnrl	\$	944,704	\$	20,573	\$	1,158,108	\$	20,046
02 - Police		1,372,808		33,519		1,547,517		32,660
10 - NonUnion		1,639,556		81,340		1,904,389		74,846
11 - Non Union hired after 1/1/08		67,643		36,500		69,367		35,565
21 - Patrol		1,254,708		451,223		1,331,756		413,360
Municipality Total <sup>3</sup>	\$	5,279,420	\$	623,156	\$	6,011,137	\$	576,477
Combined Assets <sup>3</sup>		\$5,902,576				\$6,58	7,614	1

<sup>1</sup> Reserve for Employer Contributions and Benefit Payments.

Reserve for Employee Contributions.

Totals may not add due to rounding.

3

The December 31, 2018 valuation assets (actuarial value of assets) are equal to 1.095342 times the reported market value of assets (compared to 1.011321 as of December 31, 2017). Refer to the Appendix for a description of the valuation asset derivation and a detailed calculation of valuation assets.



## **Table 5: Flow of Valuation Assets**

Year				Investment Income		Employee		Valuation
Ended	Employer Co	ontributions	Employee	(Valuation	Benefit	Contribution	Net	Asset
12/31	Required	Additional	Contributions	Assets)	Payments	Refunds	Transfers	Balance
2008	\$ 86,891		\$ 58,146	\$ 214,756	\$ (345,161)	\$ (39,815)	\$ 0	\$ 5,426,264
2009	85,488		58,240	201,212	(362,196)	0	0	5,409,008
2010	99,468		59,216	258,945	(386,692)	0	0	5,439,945
2011	122,162	\$0	68,577	264,190	(378,642)	0	0	5,516,232
2012	122,962	0	68,809	240,507	(381,422)	0	0	5,567,088
2013	114,449	1,143,708	62,828	498,823	(418,636)	(39,454)	59,713	6,988,519
2014	60,504	0	54,466	381,698	(507,237)	0	0	6,977,950
2015	64,182	0	49,191	315,251	(543,572)	0	0	6,863,002
2016	74,706	0	52,476	329,946	(554,952)	0	83,013	6,848,191
2017	100,914	0	38,023	381,168	(612,152)	(93,952)	0	6,662,192
2018	157,170	0	31,517	230,842	(616,381)	0	0	6,465,340

#### Notes:

Transfers in and out are usually related to the transfer of participants between municipalities, and to employer and employee payments for service credit purchases (if any) that the governing body has approved.

Additional employer contributions, if any, are shown separately starting in 2011. Prior to 2011, additional contributions are combined with the required employer contributions.

The investment income column reflects the recognized investment income based on Valuation Assets. It does not reflect the market value investment return in any given year.

The Valuation Asset balance includes assets from Surplus divisions, if any.



# Table 6: Actuarial Accrued Liabilities and Valuation Assetsas of December 31, 2018

		Actuarial Accrued Liability						Unfunded
		Vested						(Overfunded)
	Active	Former	<b>Retirees and</b>	Pending			Percent	Accrued
Division	Employees	Employees	Beneficiaries	Refunds	Total	Valuation Assets	Funded	Liabilities
01 - Gnrl	\$0	\$0	\$ 2,273,051	\$ 20,572	\$ 2,293,623	\$ 1,057,309	46.1%	\$ 1,236,314
02 - Police	0	0	1,260,053	33,519	1,293,572	1,540,410	119.1%	(246,838)
10 - NonUnion	398,279	42,224	2,255,514	125	2,696,142	1,884,970	69.9%	811,172
11 - Non Union hired after 1/1/08	0	73,350	0	20,511	93,861	114,073	121.5%	(20,212)
21 - Patrol	1,515,474	0	359,892	0	1,875,366	1,868,578	99.6%	6,788
Total	\$ 1,913,753	\$ 115,574	\$ 6,148,510	\$ 74,727	\$ 8,252,564	\$ 6,465,340	78.3%	\$ 1,787,224

Please see the Comments on Asset Smoothing in the Executive Summary of this report.



# Table 7: Actuarial Accrued Liabilities - Comparative Schedule

				Unfunded (Overfunded)
Valuation Date	Actuarial		Percent	Accrued
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities
2004	\$ 5,290,500	\$ 4,797,216	91%	\$ 493,284
2005	5,569,000	4,968,513	89%	600,487
2006	5,827,646	5,249,771	90%	577,875
2007	5,995,351	5,451,447	91%	543,904
2008	6,236,256	5,426,264	87%	809,992
2009	6,256,166	5,409,008	86%	847,158
2010	6,369,211	5,439,945	85%	929,266
2011	6,654,246	5,516,232	83%	1,138,014
2012	6,897,852	5,567,088	81%	1,330,764
2013	7,309,799	6,988,519	96%	321,280
2014	7,538,385	6,977,950	93%	560,435
2015	8,090,012	6,863,002	85%	1,227,010
2016	8,488,267	6,848,191	81%	1,640,076
2017	8,262,070	6,662,192	81%	1,599,878
2018	8,252,564	6,465,340	78%	1,787,224

Notes: Actuarial assumptions were revised for the 2004, 2008, 2009, 2010, 2011, 2012 and 2015 actuarial valuations.

The Valuation Assets include assets from Surplus divisions, if any.



## **Tables 8 and 9: Division-Based Comparative Schedules**

## **Division 01 - Gnrl**

				Unfunded (Overfunded)
Valuation Date	Actuarial		Percent	Accrued
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities
2008	\$ 1,603,979	\$ 1,632,894	102%	\$ (28,915)
2009	1,595,060	1,590,889	100%	4,171
2010	1,567,407	1,563,975	100%	3,432
2011	1,608,619	1,544,407	96%	64,212
2012	1,632,441	1,512,579	93%	119,862
2013	1,624,731	1,580,554	97%	44,177
2014	1,601,208	1,518,324	95%	82,884
2015	1,646,618	1,431,157	87%	215,461
2016	2,354,580	1,337,174	57%	1,017,406
2017	2,320,935	1,191,492	51%	1,129,443
2018	2,293,623	1,057,309	46%	1,236,314

Table 8-01: Actuarial Accrued Liabilities - Comparative Schedule

Notes: Actuarial assumptions were revised for the 2008, 2009, 2010, 2011, 2012 and 2015 actuarial valuations.

	Active Em	Active Employees		Employee
Valuation Date		Annual	Employer	Contribution
December 31	Number	Payroll	Contribution <sup>1</sup>	Rate <sup>2</sup>
2008	4	\$ 185,214	4.22%	6.00%
2009	4	191,725	6.32%	6.00%
2010	4	182,246	6.03%	6.00%
2011	4	194,740	7.80%	6.00%
2012	3	142,168	10.65%	6.00%
2013	0	0	\$ 135	0.00%
2014	0	0	\$ 467	0.00%
2015	0	0	\$ 1,468	6.00%
2016	0	0	\$ 7,563	6.00%
2017	0	0	\$ 8,601	6.00%
2018	0	0	\$ 10,131	6.00%

Table 9-01: Computed Employer Contributions - Comparative Schedule

1 For open divisions, a percent of pay contribution is shown. For closed divisions, a monthly dollar contribution is shown.

2 For each valuation year, the computed employer contribution is based on the employee rate. If the employee rate changes during the applicable fiscal year, the computed employer contributon will be adjusted.

**Note:** The contributions shown in Table 9 for the 12/31/2015 through 12/31/2019 valuations do **not** reflect the phase-in of the increased contribution requirements associated with the new actuarial assumptions. The full contribution without phase-in is shown in Table 9 above. The contribution requirements including the 5-year phase-in are shown on page 2.

See the Benefit Provision History, later in this report, for past benefit provision changes.



				Unfunded (Overfunded)
Valuation Date	Actuarial		Percent	Accrued
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities
2008	\$ 1,676,354	\$ 1,622,897	97%	\$ 53,457
2009	1,602,919	1,595,283	100%	7,636
2010	1,621,994	1,590,075	98%	31,919
2011	1,617,911	1,597,869	99%	20,042
2012	1,693,172	1,599,434	95%	93,738
2013	1,745,918	1,647,660	94%	98,258
2014	1,795,668	1,675,614	93%	120,054
2015	2,023,843	1,649,296	82%	374,547
2016	1,334,833	1,610,902	121%	(276,069)
2017	1,316,694	1,598,066	121%	(281,372)
2018	1,293,572	1,540,410	119%	(246,838)

Table 8-02: Actuarial Accrued Liabilities - Com	parative Schedule
	purative seriedure

		somparative ourieadie		
	Active Em	nployees	Computed	Employee
Valuation Date		Annual	Employer	Contribution
December 31	Number	Payroll	<b>Contribution</b> <sup>1</sup>	Rate <sup>2</sup>
2008	2	\$ 203,867	7.47%	4.93%
2009	2	180,102	6.33%	4.91%
2010	2	162,384	7.07%	4.90%
2011	2	163,532	6.67%	4.90%
2012	2	165,712	9.58%	4.90%
2013	2	163,460	\$ 1,163	4.89%
2014	2	167,171	\$ 1,278	4.90%
2015	1	85,244	\$ 2,764	3% < ; 5% >
2016	0	0	\$ 0	3% < ; 5% >
2017	0	0	\$ O	3% < ; 5% >
2018	0	0	\$ O	3% < ; 5% >

#### Table 9-02: Computed Employer Contributions - Comparative Schedule

1 For open divisions, a percent of pay contribution is shown. For closed divisions, a monthly dollar contribution is shown.

2 For each valuation year, the computed employer contribution is based on the employee rate. If the employee rate changes during the applicable fiscal year, the computed employer contribution will be adjusted.

**Note:** The contributions shown in Table 9 for the 12/31/2015 through 12/31/2019 valuations do **not** reflect the phase-in of the increased contribution requirements associated with the new actuarial assumptions. The full contribution without phase-in is shown in Table 9 above. The contribution requirements including the 5-year phase-in are shown on page 2.

See the Benefit Provision History, later in this report, for past benefit provision changes.



				Unfunded (Overfunded)
Valuation Date	Actuarial		Percent	Accrued
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities
2008	\$ 2,078,400	\$ 1,555,707	75%	\$ 522,693
2009	2,250,703	1,541,995	69%	708,708
2010	2,270,900	1,520,863	67%	750,037
2011	2,334,711	1,505,886	65%	828,825
2012	2,372,633	1,489,523	63%	883,110
2013	2,567,649	2,415,639	94%	152,010
2014	2,558,954	2,318,190	91%	240,764
2015	2,653,786	2,197,976	83%	455,810
2016	2,714,072	2,083,091	77%	630,981
2017	2,715,475	2,001,642	74%	713,833
2018	2,696,142	1,884,970	70%	811,172

Table 8-10: Actuarial Accrued Liabilities - Com	parative Schedule
	purative seriedure

	Active En	nployees	Computed	Employee
Valuation Date		Annual	Employer	Contribution
December 31	Number	Payroll	<b>Contribution</b> <sup>1</sup>	Rate <sup>2</sup>
2008	3	\$ 197,647	\$ 4,017	5.00%
2009	3	199,570	\$ 4,936	5.00%
2010	3	198,211	\$ 4,965	5.00%
2011	3	201,387	\$ 5,352	5.00%
2012	3	197,955	\$ 5,550	5.00%
2013	1	67,773	\$ 1,033	5.00%
2014	1	67,598	\$ 1,946	5.00%
2015	1	66,076	\$ 3,729	5.00%
2016	1	86,289	\$ 5,271	5.00%
2017	1	88,440	\$ 6,068	5.00%
2018	1	90,510	\$ 7,306	5.00%

#### Table 9-10: Computed Employer Contributions - Comparative Schedule

1 For open divisions, a percent of pay contribution is shown. For closed divisions, a monthly dollar contribution is shown.

2 For each valuation year, the computed employer contribution is based on the employee rate. If the employee rate changes during the applicable fiscal year, the computed employer contributon will be adjusted.

**Note:** The contributions shown in Table 9 for the 12/31/2015 through 12/31/2019 valuations do **not** reflect the phase-in of the increased contribution requirements associated with the new actuarial assumptions. The full contribution without phase-in is shown in Table 9 above. The contribution requirements including the 5-year phase-in are shown on page 2.

See the Benefit Provision History, later in this report, for past benefit provision changes.



				Unfunded (Overfunded)
Valuation Date	Actuarial		Percent	Accrued
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities
2008	\$ 0	\$ 0	0%	\$ 0
2009	6,174	10,946	177%	(4,772)
2010	14,052	20,630	147%	(6,578)
2011	25,177	30,871	123%	(5,694)
2012	35,693	41,127	115%	(5,434)
2013	53,525	52,853	99%	672
2014	77,650	65,248	84%	12,402
2015	109,325	79,452	73%	29,873
2016	34,950	93,097	266%	(58,147)
2017	35,565	106,120	298%	(70,555)
2018	93,861	114,073	122%	(20,212)

Table 8-11: Actuarial Accrued Liabilities - Comparative Schedule
Table 0 11. Actualia Accided Elabilities Comparative Schedule

	Active En	nployees	Computed	Employee
Valuation Date		Annual	Employer	Contribution
December 31	Number	Payroll	Contribution <sup>1</sup>	Rate <sup>2</sup>
2008	0	\$ 0	0.00%	0.00%
2009	2	69,469	4.13%	5.00%
2010	2	72,196	3.82%	5.00%
2011	2	79,299	4.00%	5.00%
2012	2	81,971	3.94%	5.00%
2013	2	91,904	\$ 357	5.00%
2014	2	107,534	\$ 497	5.00%
2015	2	117,419	\$ 690	5.00%
2016	0	0	\$ 0	5.00%
2017	0	0	\$ 0	5.00%
2018	0	0	\$ 0	5.00%

#### Table 9-11: Computed Employer Contributions - Comparative Schedule

1 For open divisions, a percent of pay contribution is shown. For closed divisions, a monthly dollar contribution is shown.

2 For each valuation year, the computed employer contribution is based on the employee rate. If the employee rate changes during the applicable fiscal year, the computed employer contributon will be adjusted.

**Note:** The contributions shown in Table 9 for the 12/31/2015 through 12/31/2019 valuations do **not** reflect the phase-in of the increased contribution requirements associated with the new actuarial assumptions. The full contribution without phase-in is shown in Table 9 above. The contribution requirements including the 5-year phase-in are shown on page 2.

See the Benefit Provision History, later in this report, for past benefit provision changes.



				Unfunded (Overfunded)		
Valuation Date	Actuarial		Percent	Accrued		
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities		
2008	\$ 877,523	\$ 614,766	70%	\$ 262,757		
2009	801,310	669,895	84%	131,415		
2010	894,858	744,402	83%	150,456		
2011	1,067,828	837,199	78%	230,629		
2012	1,163,913	924,425	79%	239,488		
2013	1,317,976	1,291,813	98%	26,163		
2014	1,504,905	1,400,574	93%	104,331		
2015	1,656,440	1,505,121	91%	151,319		
2016	2,049,832	1,723,927	84%	325,905		
2017	1,873,401	1,764,872	94%	108,529		
2018	1,875,366	1,868,578	100%	6,788		

Table 8-21:	Actuarial Accru	ed Liabilities - Co	omparative Schedule

	Active En	nployees	Computed	Employee	
Valuation Date		Annual	Employer	Contribution	
December 31	Number	Payroll	Contribution <sup>1</sup>	Rate <sup>2</sup>	
2008	4	\$ 330,301	10.18%	6.98%	
2009	5	345,236	7.51%	6.98%	
2010	6	458,302	7.35%	6.98%	
2011	6	496,854	8.24%	6.98%	
2012	6	514,795	8.51%	6.98%	
2013	6	517,860	\$ 2,418	6.98%	
2014	6	535,121	\$ 3,157	6.98%	
2015	5	454,642	\$ 3,335	6.98%	
2016	5	560,807	\$ 5,261	6.98%	
2017	4	416,213	\$ 2,731	6.98%	
2018	4	386,705	\$ 1,789	6.98%	

#### Table 9-21: Computed Employer Contributions - Comparative Schedule

1 For open divisions, a percent of pay contribution is shown. For closed divisions, a monthly dollar contribution is shown.

2 For each valuation year, the computed employer contribution is based on the employee rate. If the employee rate changes during the applicable fiscal year, the computed employer contributon will be adjusted.

**Note:** The contributions shown in Table 9 for the 12/31/2015 through 12/31/2019 valuations do **not** reflect the phase-in of the increased contribution requirements associated with the new actuarial assumptions. The full contribution without phase-in is shown in Table 9 above. The contribution requirements including the 5-year phase-in are shown on page 2.

See the Benefit Provision History, later in this report, for past benefit provision changes.



## **Division 01 - Gnrl**

					Amounts for Fiscal Year Beginning 7/1/2020					
				Original			Remaining		nnual	
	Date		riginal	Amortization	Out	standing	Amortization	Amo	rtization	
Type of UAL	Established	Balance <sup>1</sup>		Period <sup>2</sup>	UAL	Balance <sup>3</sup>	Period <sup>2</sup>	Payment		
Initial	12/31/2015	\$	215,461	19	\$	229,267	13	\$	22,740	
(Gain)/Loss	12/31/2016		789,500	17		863,959	13		85,680	
(Gain)/Loss	12/31/2017		45,155	15		49,759	13		4,932	
(Gain)/Loss	12/31/2018		74,072	13		82,848	13		8,220	
Total					\$	1,225,833		\$	121,572	

#### Table 10-01: Layered Amortization Schedule

<sup>1</sup> For each type of UAL (layer), this is the original balance as of the date the layer was established.

<sup>2</sup> According to the MERS amortization policy, each type of UAL (layer) is amortized over a specific period (see Appendix on MERS website).

<sup>3</sup> This is the remaining balance as of the valuation date, projected to the beginning of the fiscal year shown above.

The unfunded accrued liability (UAL) as of December 31, 2018 (see Table 6) is projected to the beginning of the fiscal year for which the contributions are being calculated. This allows the 2018 valuation to take into account the expected future contributions that are based on past valuations. Each type of UAL (layer) is amortized over the appropriate period. Please see the Appendix on the MERS website for a detailed description of the amortization policy.



					Amounts for Fiscal Year Beginning 7/1/2020						
				Original			Remaining	Α	nnual		
	Date	Original		Amortization	Out	standing	Amortization	Amo	rtization		
Type of UAL	Established		Balance <sup>1</sup>	Period <sup>2</sup>	UAL	Balance <sup>3</sup>	Period <sup>2</sup>	Payment			
(Gain)/Loss	12/31/2016	\$	(311,898)	10	\$	(311,316)	8	\$	(45,924)		
(Gain)/Loss	12/31/2017		39,642	10		42,144	9		5,628		
(Gain)/Loss	12/31/2018		29,872	10		33,411	10		4,092		
Total					\$	(235,761)		\$	(36,204)		

#### Table 10-02: Layered Amortization Schedule

<sup>1</sup> For each type of UAL (layer), this is the original balance as of the date the layer was established.

<sup>2</sup> According to the MERS amortization policy, each type of UAL (layer) is amortized over a specific period (see Appendix on MERS website).

<sup>3</sup> This is the remaining balance as of the valuation date, projected to the beginning of the fiscal year shown above.

The unfunded accrued liability (UAL) as of December 31, 2018 (see Table 6) is projected to the beginning of the fiscal year for which the contributions are being calculated. This allows the 2018 valuation to take into account the expected future contributions that are based on past valuations. Each type of UAL (layer) is amortized over the appropriate period. Please see the Appendix on the MERS website for a detailed description of the amortization policy.



					Amounts for Fiscal Year Beginning 7/1/2020						
				Original			Remaining	Ar	nual		
	Date	0	riginal	Amortization	Outs	tanding	Amortization	Amor	tization		
Type of UAL	Established	Balance <sup>1</sup>		Period <sup>2</sup>	UAL	Balance <sup>3</sup>	Period <sup>2</sup>	Payment			
Initial	12/31/2015	\$	455,810	19	\$	480,692	13	\$	47,676		
(Gain)/Loss	12/31/2016		151,400	17		165,679	13		16,428		
(Gain)/Loss	12/31/2017		59,755	15		65,834	13		6,528		
(Gain)/Loss	12/31/2018		88,372	13		98,842	13		9,804		
Total					\$	811,047		\$	80,436		

#### Table 10-10: Layered Amortization Schedule

<sup>1</sup> For each type of UAL (layer), this is the original balance as of the date the layer was established.

<sup>2</sup> According to the MERS amortization policy, each type of UAL (layer) is amortized over a specific period (see Appendix on MERS website).

<sup>3</sup> This is the remaining balance as of the valuation date, projected to the beginning of the fiscal year shown above.

The unfunded accrued liability (UAL) as of December 31, 2018 (see Table 6) is projected to the beginning of the fiscal year for which the contributions are being calculated. This allows the 2018 valuation to take into account the expected future contributions that are based on past valuations. Each type of UAL (layer) is amortized over the appropriate period. Please see the Appendix on the MERS website for a detailed description of the amortization policy.



					Amounts for Fiscal Year Beginning 7/1/2020					
				Original			Remaining	An	nual	
	Date	Original		Amortization	Outstanding		Amortization	Amortization		
Type of UAL	Established	Balance <sup>1</sup>		Period <sup>2</sup>	UAL	Balance <sup>3</sup>	Period <sup>2</sup>	Payment		
(Gain)/Loss	12/31/2016	\$	(63,501)	10	\$	(63,383)	8	\$	(9,348)	
(Gain)/Loss	12/31/2017		(3,443)	10		(3,664)	9		(492)	
(Gain)/Loss	12/31/2018		48,530	10		54,280	10		6,636	
Total					\$	(12,767)		\$	(3,204)	

#### Table 10-11: Layered Amortization Schedule

<sup>1</sup> For each type of UAL (layer), this is the original balance as of the date the layer was established.

<sup>2</sup> According to the MERS amortization policy, each type of UAL (layer) is amortized over a specific period (see Appendix on MERS website).

<sup>3</sup> This is the remaining balance as of the valuation date, projected to the beginning of the fiscal year shown above.

The unfunded accrued liability (UAL) as of December 31, 2018 (see Table 6) is projected to the beginning of the fiscal year for which the contributions are being calculated. This allows the 2018 valuation to take into account the expected future contributions that are based on past valuations. Each type of UAL (layer) is amortized over the appropriate period. Please see the Appendix on the MERS website for a detailed description of the amortization policy.



					Amounts for Fiscal Year Beginning 7/1/2020					
				Original			Remaining	An	nual	
	Date	Original A		Amortization	Outs	tanding	Amortization	Amortization		
Type of UAL	Established	Balance <sup>1</sup>		Period <sup>2</sup>	UAL E	Balance <sup>3</sup>	Period <sup>2</sup> Pay		ment	
(Gain)/Loss	12/31/2018	\$	(14,242)	10	\$	(15,929)	10	\$	(1,944)	
Total					\$	(15,929)		\$	(1,944)	

#### Table 10-21: Layered Amortization Schedule

 $^{1}$  For each type of UAL (layer), this is the original balance as of the date the layer was established.

 $^{2}$  According to the MERS amortization policy, each type of UAL (layer) is amortized over a specific period (see Appendix on MERS website).

<sup>3</sup> This is the remaining balance as of the valuation date, projected to the beginning of the fiscal year shown above.

The unfunded accrued liability (UAL) as of December 31, 2018 (see Table 6) is projected to the beginning of the fiscal year for which the contributions are being calculated. This allows the 2018 valuation to take into account the expected future contributions that are based on past valuations. Each type of UAL (layer) is amortized over the appropriate period. Please see the Appendix on the MERS website for a detailed description of the amortization policy.



## **GASB 68 Information**

The following information has been prepared to provide some of the information necessary to complete GASB Statement No. 68 disclosures. Statement 68 is effective for fiscal years beginning after June 15, 2014. Additional resources, including an Implementation Guide, are available at <a href="http://www.mersofmich.com/">http://www.mersofmich.com/</a>.

Actuarial Valuation Date: Measurement Date of the Total Pension Liability (TPL):		12/31/2018 12/31/2018
At 12/31/2018, the following employees were covered by the benefit terms: Inactive employees or beneficiaries currently receiving benefits: Inactive employees entitled to but not yet receiving benefits (including refunds): Active employees:		20 9 <u>5</u> 34
Total Pension Liability as of 12/31/2017 measurement date:	\$	8,074,156
Total Pension Liability as of 12/31/2018 measurement date:	\$	8,069,735
Service Cost for the year ending on the 12/31/2018 measurement date:	\$	61,401
Change in the Total Pension Liability due to: - Benefit changes <sup>1</sup> : - Differences between expected and actual experience <sup>2</sup> : - Changes in assumptions <sup>2</sup> :	\$ \$ \$	0 (73,176) 0

<sup>1</sup> A change in liability due to benefit changes is immediately recognized when calculating pension expense for the year.
 <sup>2</sup> Changes in liability due to differences between actual and expected experience, and changes in assumptions, are recognized in pension expense over the average remaining service lives of all employees.

Average expected remaining service lives of all employees (active and inactive):	1
Covered employee payroll: (Needed for Required Supplementary Information)	\$ 477,215

Sensitivity of the Net Pension Liability to changes in the discount rate:

	1% Decrease	Current Discount	1	% Increase
	<u>(7.00%)</u>	Rate (8.00%)		<u>(9.00%)</u>
Change in Net Pension Liability as of 12/31/2018: \$	775,775	\$-	\$	(666,427)

Note: The current discount rate shown for GASB 68 purposes is higher than the MERS assumed rate of return. This is because for GASB 68 purposes, the discount rate must be gross of administrative expenses, whereas for funding purposes it is net of administrative expenses.



# **Benefit Provision History**

The following benefit provision history is provided by MERS. Any corrections to this history or discrepancies between this information and information displayed elsewhere in the valuation report should be reported to MERS. All provisions are listed by date of adoption.

01 - Gnrl	
01 - Gnrl 12/1/2016 10/1/2013 1/24/2006 10/1/2005 11/1/1999 11/1/1999 5/1/1999 5/1/1997 1/1/1997 1/1/1997 1/1/1997 7/1/1988 7/1/1986 4/22/1985 4/22/1985 10/1/1965 5/1/1965 5/1/1965 5/1/1965	<ul> <li>Service Credit Purchase Estimates - Yes</li> <li>DC Adoption Date 10-01-2013</li> <li>Covered by Act 88</li> <li>Benefit F55 (With 25 Years of Service)</li> <li>Benefit B-4 (80% max)</li> <li>Member Contribution Rate 6.00%</li> <li>Temporary Benefit B-4 (80% max) (05/01/1999 - 07/03/1999)</li> <li>Temporary Benefit F50 (With 30 Years of Service) (05/01/1999 - 07/03/1999)</li> <li>Benefit FAC-3 (3 Year Final Average Compensation)</li> <li>Benefit B-3 (80% max)</li> <li>Member Contribution Rate 5.00%</li> <li>Benefit B-2</li> <li>Flexible E 2% COLA Adopted (01/01/1991)</li> <li>Benefit B-1</li> <li>Exclude Temporary Employees</li> <li>Day of work defined as 8 Hours a Day for All employees.</li> <li>Benefit FAC-5 (5 Year Final Average Compensation)</li> <li>10 Year Vesting</li> <li>Benefit C (Old)</li> <li>Member Contribution Rate 3.00% Under \$4,200.00 - Then 5.00%</li> </ul>
	Fiscal Month - July
	Defined Benefit Normal Retirement Age - 60 Early Reduced (.5%) at Age 50 with 25 Years or Age 55 with 15 Years
	Larry Neutrea (15%) at Age 50 with 25 reals of Age 55 with 15 reals
02 - Police	
12/1/2016	Service Credit Purchase Estimates - Yes
10/1/2013	DC Adoption Date 10-01-2013
1/24/2006	Covered by Act 88
11/1/1999	Benefit B-4 (80% max)
1/1/1997	Benefit B-3 (80% max)
7/1/1992	Benefit B-2
1/1/1991	Flexible E 2% COLA Adopted (01/01/1991)

1/1/1991	Flexible E 2% COLA Adopted (01/01/1991)
7/1/1988	Benefit B-1
4/22/1985	Exclude Temporary Employees
4/22/1985	Day of work defined as 8 Hours a Day for All employees.
7/1/1976	Benefit F55 (With 25 Years of Service)
10/1/1967	Benefit C-1 (Old)
5/1/1965	Benefit FAC-5 (5 Year Final Average Compensation)
5/1/1965	10 Year Vesting
5/1/1965	Benefit C (Old)



#### 02 - Police

5/1/1965

Member Contribution Rate 3.00% Under \$4,200.00 - Then 5.00% Fiscal Month - July Defined Benefit Normal Retirement Age - 60 Early Reduced (.5%) at Age 50 with 25 Years or Age 55 with 15 Years

#### 10 - NonUnion

12/1/2016	Service Credit Purchase Estimates - Yes
10/1/2013	DC Adoption Date 10-01-2013
1/24/2006	Covered by Act 88
1/1/2000	Benefit B-4 (80% max)
1/1/2000	Benefit F55 (With 15 Years of Service)
1/1/2000	Member Contribution Rate 5.00%
1/1/1997	Benefit B-3 (80% max)
1/1/1992	Benefit FAC-3 (3 Year Final Average Compensation)
1/1/1992	10 Year Vesting
1/1/1992	Benefit B-2
1/1/1992	Member Contribution Rate 3.00% Under \$4,200.00 - Then 5.00%
	Fiscal Month - July
	Defined Benefit Normal Retirement Age - 60
	Early Reduced (.5%) at Age 50 with 25 Years or Age 55 with 15 Years

## 11 - Non Union hired after 1/1/08

12/1/2016	Service Credit Purchase Estimates - Yes
10/1/2013	DC Adoption Date 10-01-2013
8/1/2008	Benefit FAC-5 (5 Year Final Average Compensation)
8/1/2008	10 Year Vesting
8/1/2008	Day of work defined as 160 Hours a Month for Group employees.
8/1/2008	Benefit B-2
8/1/2008	Benefit F55 (With 25 Years of Service)
8/1/2008	Member Contribution Rate 5.00%
1/24/2006	Covered by Act 88
	Fiscal Month - July
	Defined Benefit Normal Retirement Age - 60
	Early Reduced (.5%) at Age 50 with 25 Years or Age 55 with 15 Years

### 21 - Patrol

12/1/2016	Service Credit Purchase Estimates - Yes
10/1/2013	DC Adoption Date 10-01-2013
1/24/2006	Covered by Act 88
10/1/2004	2.8% Multiplier (80% max)
10/1/2004	Member Contribution Rate 6.98%
1/1/1997	Benefit B-3 (80% max)
4/22/1985	Exclude Temporary Employees
4/22/1985	Day of work defined as 8 Hours a Day for All employees.
7/1/1976	Benefit F55 (With 25 Years of Service)
12/1/1970	10 Year Vesting
5/1/1965	Benefit FAC-5 (5 Year Final Average Compensation)
	Fiscal Month - July
	Defined Benefit Normal Retirement Age - 60



## 21 - Patrol

Early Reduced (.5%) at Age 50 with 25 Years or Age 55 with 15 Years



# Plan Provisions, Actuarial Assumptions, and Actuarial Funding Method

Details on MERS plan provisions, actuarial assumptions, and actuarial methodology can be found in the Appendix. Some actuarial assumptions are specific to this municipality and its divisions. These are listed below.

#### Increase in Final Average Compensation

Division	FAC Increase Assumption
All Divisions	2.00%

#### Withdrawal Rate Scaling Factor

Division	Withdrawal Rate Scaling Factor
All Divisions	100%

## **Miscellaneous and Technical Assumptions**

Loads – None.

#### **Amortization Policy for Closed Divisions**

Closed Division	Amortization Option
01 - Gnrl	Accelerated to 5-Year Amortization
10 - NonUnion	Accelerated to 5-Year Amortization
21 - Patrol	Accelerated to 5-Year Amortization

Please see Appendix on MERS website for a detailed description of the amortization options available for closed divisions within an open municipality.



# **Risk Commentary**

Determination of the accrued liability, the employer contribution, and the funded ratio requires the use of assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability, the actuarially determined contribution and the funded ratio that result from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the Plan's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the plan's future financial condition include:

- Investment Risk actual investment returns may differ from the expected returns;
- Asset/Liability Mismatch changes in asset values may not match changes in liabilities, thereby altering the gap between the accrued liability and assets and consequently altering the funded status and contribution requirements;
- Salary and Payroll Risk actual salaries and total payroll may differ from expected, resulting in actual future accrued liability and contributions differing from expected;
- Longevity Risk members may live longer or shorter than expected and receive pensions for a period of time other than assumed; and
- **Other Demographic Risks** members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example, if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate, the cost of the plan can be expected to increase (or decrease). Likewise if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.



#### PLAN MATURITY MEASURES

Risks facing a pension plan evolve over time. A young plan with virtually no investments and paying few benefits may experience little investment risk. An older plan with a large number of members in pay status and a significant trust may be much more exposed to investment risk. Generally accepted plan maturity measures include the following:

1. Ratio of the market value of assets to total payroll	12.4
2. Ratio of actuarial accrued liability to payroll	17.3
3. Ratio of actives to retirees and beneficiaries	0.3
4. Ratio of market value of assets to benefit payments	9.6
5. Ratio of net cash flow to market value of assets (boy)	-6.5%

#### RATIO OF MARKET VALUE OF ASSETS TO TOTAL PAYROLL

The relationship between assets and payroll is a useful indicator of the potential volatility of contributions. For example, if the market value of assets is 2.0 times the payroll, a return on assets 5% different than assumed would equal 10% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in plan sponsor contributions as a percentage of payroll.

#### RATIO OF ACTUARIAL ACCRUED LIABILITY TO PAYROLL

The relationship between actuarial accrued liability and payroll is a useful indicator of the potential volatility of contributions for a fully funded plan. A funding policy that targets a funded ratio of 100% is expected to result in the ratio of assets to payroll and the ratio of liability to payroll converging over time.

#### RATIO OF ACTIVES TO RETIREES AND BENEFICIARIES

A young plan with many active members and few retirees will have a high ratio of active to retirees. A mature open plan may have close to the same number of actives to retirees resulting in a ratio near 1.0. A super-mature or closed plan may have significantly more retirees than actives resulting in a ratio below 1.0.

#### RATIO OF MARKET VALUE OF ASSETS TO BENEFIT PAYMENTS

The MERS' Actuarial Policy requires a total minimum contribution equal to the excess (if any) of three times the expected annual benefit payments over the projected market value of assets as of the participating municipality or court's Fiscal Year for which the contribution applies. The ratio of market value of assets to benefit payments as of the valuation date provides an indication of whether the division is at risk for triggering the minimum contribution rule in the near term. If the division triggers this minimum contribution rule, the required employer contributions could increase dramatically relative to previous valuations.

#### RATIO OF NET CASH FLOW TO MARKET VALUE OF ASSETS

A positive net cash flow means contributions exceed benefits and expenses. A negative cash flow means existing funds are being used to make payments. A certain amount of negative net cash flow is generally expected to occur when benefits are prefunded through a qualified trust. Large negative net cash flows as a percent of assets may indicate a super-mature plan or a need for additional contributions.



# **State Reporting**

The following information has been prepared to provide some of the information necessary to complete the pension reporting requirements for the State of Michigan's Local Government Retirement System Annual Report (Form No. 5572). Additional resources are available at <u>www.mersofmich.com</u> and on the State <u>website</u>.

Form 5572 Line Reference	Description	Result
10	Membership as of December 31, 2018	
11	Indicate number of active members	5
12	Indicate number of inactive members	2
13	Indicate number of retirees and beneficiaries	20
14	Investment Performance for Calendar Year Ending December 31, 2018 <sup>1</sup>	
15	Enter actual rate of return - prior 1-year period	-3.64%
16	Enter actual rate of return - prior 5-year period	4.94%
17	Enter actual rate of return - prior 10-year period	8.25%
18	Actuarial Assumptions	
19	Actuarial assumed rate of investment return <sup>2</sup>	7.75%
20	Amortization method utilized for funding the system's unfunded actuarial accrued liability, if any	Level Percent
21	Amortization period utilized for funding the system's unfunded actuarial accrued liability, if any <sup>3</sup>	13
22	Is each division within the system closed to new employees? <sup>4</sup>	Yes
23	Uniform Assumptions	
24	Enter retirement pension system's actuarial value of assets using uniform assumptions	\$6,465,340
25	Enter retirement pension system's actuarial accrued liabilities using uniform assumptions	8,845,510
27	Actuarially Determined Contribution (ADC) using uniform assumptions, Fiscal Year Ending June 30,2019	\$269,064

<sup>1.</sup> The Municipal Employees' Retirement System's investment performance has been provided to GRS from MERS Investment Staff and included here for reporting purposes. This investment performance figures reported are net of fees on a rolling calendar-year basis for the previous 1-, 5-, and 10-year periods as required under PA 530.

<sup>2.</sup> Net of administrative and investment expenses.

<sup>3.</sup> Populated with the longest amortization period remaining in the amortization schedule, across all divisions in the plan. This is when each division and the plan in total is expected to reach 100% funded if all assumptions are met.

<sup>4</sup> If all divisions within the employer are closed, "yes." If at least one division is open (including shadow divisions) indicate "no."

